

Message Text

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ACTION EUR-12

INFO OCT-01 ACDA-12 ISO-00 CU-04 HA-05 CIAE-00 DODE-00
PM-05 H-01 INR-07 L-03 NSAE-00 PA-01 PRS-01
SP-02 SS-15 NSCE-00 SSO-00 INRE-00 OIC-02 IO-13
ERDA-05 ERDE-00 EB-08 COME-00 CA-01 /098 W
-----100311 081506Z /50

O R 081340Z DEC 77

FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 3987
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

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FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A
TAGS: CSCE, OCON
SUBJECT: BELGRADE CSCE--DAILY HIGHLIGHTS, DECEMBER 7

SUMMARY: PLENARY HELD MARATHON SESSION THAT FOCUSED
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ON SOVIET PROPOSAL TO CREATE ONLY SINGLE DRAFTING
GROUP TO WORK ON CONCLUDING DOCUMENT AFTER SUBSIDIARY
WORKING BODIES EXPIRE DECEMBER 16. WESTERN AND NEUTRAL
REPS ATTACKED SOVIET PROPOSAL AS RESTRICTIVE AND CONTRARY
TO YELLOW BOOK UNDERSTANDING, AND SWISS REP MADE COUNTER-
PROPOSAL THAT THREE DRAFTING GROUPS BE ESTABLISHED.
SUBJECT WILL BE TAKEN UP AGAIN AT DECEMBER 8 PLENARY.

BASKETS ONE AND THREE MADE FAIRLY GOOD PROGRESS ON FIRST READING OF NEW PROPOSALS, WHILE BASKET TWO CONTINUED ITS INFORMAL DRAFTING THOUGH AT THE SOMEWHAT SLOWER PACE THAT HAS MARKED ITS SESSIONS IN LAST FEW DAYS. END SUMMARY.

1. PLENARY--WITH SOVIETS IN CHAIR, THEIR ALLIES, LED BY HUNGARIANS, PROPOSED THAT PLENARY ESTABLISH ONLY SINGLE DRAFTING GOURP TO CARRY ON WORK ON CONCLUDING DOCUMENT AFTER SUBSIDIARY WORKING BODIES END DECEMBER 16. WESTERN AND NEUTRAL SPEAKERS, INCLUDING U.S., REACTED STRONGLY, WITH SWISS POINTING OUT THAT EASTERN PROPOSAL WOULD MEAN THAT SIX MORE MONTHS MIGHT BE NECESSARY TO SORT THROUGH NEW PROPOSALS AND COMPLETE CONFERENCE. SWISS PROPOSED, WITH SUPPORT FROM OTHER NEUTRALS AND SEVERAL SMALLER NATO ALLIES, THAT THREE DRAFTING GROUPS BE ESTABLISHED, ONE FOR SECURITY QUESTIONS INCLUDING PRINCIPLES, ONE FOR BASKET TWO AND MEDITERRANEAN, ONE FOR BASKET THREE AND FOLLOW-UP. ON SUGGESTION OF U.S. REP (OLIVER) ISSUE WILL BE TAKEN UP AGAIN DECEMBER 9. COMMENT: DEPARTMENT WILL RECALL THAT THIS ISSUE WAS FORESHADOWED IN PREPARATORY MEETING. WEST OBTAINED FOLLOWING BINDING INTERPRETIVE CHAIRMAN'S STATEMENT IN YELLOW BOOK: "6(B) IF THE SUBSIDIARY WORKING BODIES DO NOT COMPLETE THEIR DRAFTING WORK BY 16 DECEMBER 1977, DRAFTING GROUPS WILL BE CREATED TO ASSIST THE PLENARY IN THE PREPARATION OF THE LIMITED OFFICIAL USE

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CONCLUDING DOCUMENT." END COMMENT. SWISS REP SAID THAT NEUTRAL/NON-ALIGNED WOULD PROBABLY TABLE SOME FACTUAL LANGUAGE FOR POSSIBLE INCLUSION IN CONCLUDING DOCUMENT DECEMBER 9 IN ORDER TO ENCOURAGE EARLY START OF DRAFTING.

2. EASTERN REPS ALSO MADE BY NOW-STANDARD PRESENTATIONS ON IMPORTANCE OF CSCE CONTRIBUTING TO MILITARY DETENTE AND ON VALUE OF EASTERN BASKET TWO PROPOSALS. AMBASSADOR GOLDBERG REBUTTED ON FORMER POINT NOTING VARIOUS EFFORTS U.S. IS ALREADY MAKING ON ARMS CONTROL AND DISARMAMENT AND LIMITED ROLE CSCE HAS IN THIS AREA.

3. BASKET ONE (CBMS)--SUBSIDIARY WORKING BODY COMPLETED FIRST READING OF NEW PROPOSALS, AND AUSTRIAN REP MOVED DISCUSSION INTO DRAFTING STAGE BY READING OUT SOMEWHAT MORE EXPLICIT VERSION OF NEUTRAL/NONALIGNED PROPOSAL ON AGGREGATED SMALLER-SCALE MANEUVERS. WARSAW PACT SPEAKERS RESPONDED THAT DRAFTING SHOULD COMMENCE WITH "BROADER" QUESTIONS OF MILITARY DETENTE. IN FINAL PRE-DRAFTING STATEMENTS ON DISARMAMENT PROPOSALS, WARSAW PACT SPEAKERS URGED ACCEPTANCE OF BULGARIAN TEXTS ON WORLD DISARMAMENT CONFERENCE (BM/56) AND SECURITY (BM/45) AND

GAVE QUALIFIED SUPPORT TO NEUTRAL/NONALIGNED DISARMAMENT PROPOSAL (BM/18). BULGARIAN DELEGATE ACKNOWLEDGED UK AND CANADIAN POINTS THAT EVENTUAL WORLD DISARMAMENT CONFERENCE WOULD HAVE TO INCLUDE ALL NUCLEAR POWERS. ITALIAN AND U.S. REPS RECOMMENDED NEUTRAL/NONALIGNED DISARMAMENT TEXT AS BASIS FOR NEGOTIATION AND REJECTED BM/56 AS PREMATURE, AS DID THE DELEGATE OF SWEDEN.

4. AUSTRIAN, LIKE SWISS DELEGATE DECEMBER 6, INDICATED "POSITIVE ATTITUDE" TOWARD SOVIET PROPOSAL TO LIMIT MANEUVER SIZE. ADDRESSING SOVIET PROPOSAL FOR SPECIAL

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O R 081340Z DEC 77
FM AMEMBASSY BELGRADE
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SECURITY CONSULTATIONS FOLLOWING BELGRADE, HE SAID WHAT WAS NEEDED WAS NOT NEW ARMS CONTROL FORUM BUT PROGRESS

IN EXISTING ONES. AUSTRIAN AND SWEDISH REPS BOTH FOUND SOVIET NUCLEAR NON-FIRST-USE PROPOSAL UNREALISTIC AND OUT OF PLACE AT BELGRADE; SWEDEN URGED UNILATERAL PLEDGE ON PART OF ALL NUCLEAR POWERS NOT TO USE NUCLEAR WEAPONS AGAINST NON-NUCLEAR-WEAPONS STATES PARTY TO NON-PROLIFERA- LIMITED OFFICIAL USE

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TION TREATY, ON WHOSE TERRITORY THERE ARE NO NUCLEAR WEAPONS. RESPONDING TO HUNGARIAN REFERENCE TO "INFAMOUS KENNAN DOCTRINE OF "ENCIRCLEMENT" BASED ON NUCLEAR MONOPOLY", U.S. DELEGATE NOTED SUBSTITUTION OF OFFENSIVE TERM "ENCIRCLEMENT" FOR DEFENSIVE CONCEPT OF "CONTAINMENT", REVIEWED BARUCH PLAN AND ITS REJECTION BY SOVIET UNION, AND CITED PRESIDENT CARTER'S UN ADDRESS AS EVIDENCE OF PRIORITY U.S. ASSIGNS TO PROBLEM OF NUCLEAR WEAPONS.

5. BASKET TWO--WORKING GOURP DISCUSSED PROPOSAL BM/29 ON IMPROVING TELECOMMUNICATIONS FOR COMMERCIAL PERSONNEL AS WELL AS BM/24, BM/42 AND BM/E/3 ON ECONOMIC/COMMERCIAL INFORMATION. NO SPECIFIC LANGUAGE WAS AGREED. EASTERN REACTION TO BM/29 WAS SERIES OF QUESTIONS ABOUT MEANING OF LANGUAGE AND WHETHER PROBLEMS EXISTED IN THE AREAS RAISED, DEFENSE OF INDIVIDUAL EFFORTS TO PROMOTE TELE-COMMUNICATION WITHIN TERMS OF NATIONAL PLANS, AND COMPLAINTS THAT MUCH NEEDED TECHNOLOGY WAS RESTRICTED BY COCOM. WEST COUNTERED BY NOTING THAT PROPOSAL DOES NOT ASK FOR IMMEDIATE OR QUANTATIVE IMPROVEMENT BUT FOR EXPRESSION OF POLITICAL WILL TO ADDRESS COMMUNICATIONS PROBLEMS WHERE THEY EXIST. BELGIAN REP SUGGESTED THAT FIRST THREE POINTS UNDER ECONOMIC/COMMERCIAL INFORMATION SECTION OF BM/E/3 MIGHT BE MERGED WITH BM/24, A PROPOSITION WHICH THE AUSTRIAN DELEGATE ACCEPTED. U.S. REP GAVE FULL SUPPORT TO BM/24, NOTED MINOR WORDING DIFFICULTIES WITH BM/E/3 BUT THAT U.S. IS UNABLE TO DICTATE ITEMS TO BE DISSEMINATED BY MASS MEDIA (BM/42), A POINT ECHOED BY SEVERAL OTHER WESTERN SPEAKERS.

6. BASKET THREE--WITH SPECTER OF SATURDAY MEETINGS LOOMING BEFORE IT, WORKING BODY COMPLETED FIRST READING
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OF CULTURAL PROPOSALS AND BEGAN DISCUSSIONS ON THOSE IN FIELD OF EDUCATION. VARIOUS DELS SUGGESTED ROMAIAN PROPOSAL ON EUROPEAN CULTURAL COOPERATION (BM/H/5) COULD POSSIBLY BE SUBSUMED IN YUGOSLAV EUROPEAN

CULTURAL YEAR PROPOSAL (BM/10) AND NOTED THAT MANY OF ITS PROPOSALS WERE ALREADY IMPLEMENTED. YUGOSLAV DEL SUGGESTED THAT PARAGRAPH C OF BM/H/5 SHOULD SATISFY OFT-EXPRESSED WESTERN RESERVATIONS ABOUT COMMITMENT LANGUAGE. CZECH DEL SUGGESTED THAT ARCHITECTURE AND URBAN PLANNING EXHIBIT, MOST POPULAR PART OF PROPOSAL, BE MOUNTED AS RAVELING EXHIBIT FOR USE IN ALL PARTICIPATING STATES. SIXTEEN DELS EXPRESSED VARYING DEGREES OF SUPPORT FOR CULTURAL MONUMENTS RESTORERS SEMINAR WHICH SOVIET'S OFFERED TO HOST ((BM/H/6). SOVIET PROPOSAL ON FESTIVALS OF POPULAR CREATIVE ACHIEVEMENTS (BM/H/8) RECEIVED ONLY CURSORY CONSIDERATION. IN RESPONSE TO QUESTIONS, SOVIET REP SAID ENVISAGED FESTIVALS WOULD INVOLVE AMATEURS.

7. ONLY FINAL PARA OF YUGOSLAV PROPOSAL ON NATIONAL MINORITIES (BM/47) IS IN BASKET THREE. (REMAINDER IS IN BASKET ONE, PRINCIPLES.) AUSTRIAN DEL AND BELGIAN DELS WERE FAVORABLE. WITH PRESENTATION OF POLAND'S LONG PROPOSAL ON EDUCATION FOR PEACE (BM/48) SHORTLY BEFORE CLOSE OF SESSION, WORKING BODY MOVED TO CONSIDERATION OF ITS LAST EIGHT PROPOSALS. WESTERN DELS NOTED PROPOSAL'S EXCESSIVE LENGTH; DUTCH REP CITED AUTONOMY OF SCHOOLS IN HIS COUNTRY. ITALIAN REP NOTED THAT GOALS OF PROPOSAL ACHIEVED NOT ONLY BY "DISSEMINATION OF APPROPRIATE INFORMATION AND MATERIAL RELATING TO BETTER MUTUAL KNOWLEDGE..." BUT THROUGH INCREASED INDIVIDUAL CONTACTS WHICH REQUIRES MORE LIBERTY O TRAVEL.
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